

AGENDA SUPPLEMENT (2)

Meeting: Southern Area Licensing Sub Committee

Place: Alamein Suite - City Hall, Malthouse Lane, Salisbury, SP2 7TU

Date: Tuesday 21 January 2020

Time: 10.00 am

The Agenda for the above meeting was published on Monday 13 January 2020. Additional documents are now available and are attached to this Agenda Supplement.

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This Agenda and all the documents referred to within it are available on the Council's website at www.wiltshire.gov.uk

7 Licensing Application (Pages 3 - 12)

Additional Information:

06 – Applicants Noise Management Plan

07 - Applicants Dispersal Policy

DATE OF PUBLICATION: 17 January 2020



Agenda Item 7

NOISE MANAGEMENT AND PUBLIC NUISANCE PLAN

Updated Dec 19

Purpose:

To identify and minimise impact on local residents and neighbouring properties.

To identify the range of potential noise sources relating to the premises.

To set out out measures to mitigate risk.

To define the measures that will be taken to test compliance with any noise levels agreed with Wiltshire Licensing.

To define the complaints procedure.

Scope:

The Noise Management Plan applies to all aspects of the proposed venue, being the former HSBC Bank, 18 High Street, Amesbury, SP4 7DN.

Identification and Mitigation of Noise:

Source	Timing	Impact	Mitigation
Customers	During the licensed hours of operation.	Noise from customers entering and exiting the premises, causing disturbance to local residents and neighbouring properties.	Appoint 2x CIA accredited door supervisors to manage the safe and quiet entrance and exit of customers at the premise after 2230hrs. Appoint 3x CIA accredited door supervisors to monitor behaviour of customers inside the premises at all times. Use of the side door as the main entrance for The Bank. Use of a video intercom system for entry to The Office (first floor) via the front door, and to 2200hrs only. After 2200hrs, entry via the side door only. Limit The Office to 30 people. Position the smoking area to the rear of the premises, with a 6ft boundary fence. Customers of The Bank and The Office directed to the smoking area. No smoking at the front of the premises. Ensure that there are two doors between regulated entertainment and outside.

			Ensure that the reception area is kept clear at all times, enabling customers to enter the property quickly and efficiently. Actively monitor the provision of alcohol to customers after 0000hrs. Use of plastic glassware only. Maintain communication with police authority and regimental police as required. In line with licence conditions, install CCTV inside the premise and externally at the entrance. In line with licence conditions, erect signage that encourages members of the public to leave the premise quietly. Maintain membership with Pubwatch. Apply for a Temporary Events Notice for events operating outside licensed hours.
Internal Music	During the licensed hours of operation	Noise causing disturbance to local residents and neighbouring properties.	The Licensee, or a nominated deputy, shall affect full control over all sources of amplified music and shall, where necessary, arrange for the volume to be reduced or the playing to cease if, in the opinion of the Licensing Authority, a noise nuisance is likely to be caused or is occurring. Operate a sound limiting device and set at a limit advised by the Licensing Authority (between 75dB and 112.5dB). All windows at the front façade and side of the property will be reinforced with two layers of thick dense plasterwood spaced off the existing windows and filled with wool insulation. Restrict live music to 0030hrs. Background music only in The Office.

			No music to be played on the ground floor before 2200hrs, unless The Office is closed and the front doors not in use. There will be no noise emanating from the premises between 02:00 – 09:00. Any double glazed windows installed on the building shall be maintained. Warn neighbours in writing at least 7 days before any special event takes place.
External Music	During the licensed hours of operation	Excessive noise causing disturbance to local residents and neighbouring properties.	There shall be no external music.
Deliveries and Collections	0500-2100hrs	Excessive noise causing disturbance to local residents and neighbouring properties.	Allow deliveries to take place between 0800-1800 Monday to Friday only.
Garden	During the licensed hours of operation	Excessive noise causing disturbance to local residents and neighbouring properties.	The garden area will be out of bounds. Restrict the number of customers allowed in the smoking area. Install a 6ft wooden fence between the garden and the smoking area. Ensure that 1 CIA accredited door supervisor is present when the smoking area is in use to maintain noise levels.
Cellar Air Conditioning Unit	24 hours a day	Excessive noise from generator.	Conditioning unit is well maintained in good condition to avoid excessive noise.

Public Relations:

Maintaining positive relations with local businesses and residents is important. We will notify neighbouring properties, local residents and local businesses at least 7 days before any significant or special event, even if this is within the boundaries of our licence. We will also maintain relationships through the Amesbury Pub Watch scheme, engage constructively with the Town Council as required, and take a leading role in promoting a positive night economy in Amesbury.

For any significant event, a dedicated telephone number will be provided in order that we can respond to queries from members of the public immediately.

Noise Monitoring:

Under guidance of Environmental Health, we will monitor the noise level weekly for recorded music, and adjust volumes accordingly. This will be the responsibility of the person with the personal licence present at the premise at any given time. A log will be maintained for each recording made and action taken.

Complaints:

Complaints regarding noise levels can be made in person to the appropriate licence holder on site, in writing to the licence holder or by telephone to the dedicated number provided for each event. Each complaint will be logged and the action taken recorded. Complaints made after the event will be logged and a response provided within 7 working days.

THE BANK BAR & THE OFFICE COCKTAIL BAR DISPERSAL POLICY

Last updated 2 Dec 19

PURPOSE

This policy provides guidance for the management, employees and contracted service providers on the control of customers of The Bank and The Office, both inside and outside the premises.

This policy sets out the reasonable steps to be undertaken to prevent unnecessary and avoidable disturbance to residents, services and other businesses operating in the vicinity of the premises.

We should always strive to operate in a manner which causes the minimum impact from noise nuisance and anti-social behaviour from customers to neighbours and other members of the public.

All staff and contracted service providers will be trained in this policy and other appropriate skills to achieve an orderly and safe dispersal from the premises.

It is the responsibility of the Designated Premises Supervisor to ensure that this policy is enforced and to regularly update the policy to meet the requirements of the business.

LOCAL COOPERATION

The Bank and The Office will work with other premises, taxi companies, the local authority and Police to ensure that this policy and other policies are aligned and to share information and best practice

DISPERSAL

The Bank

Dispersal shall take place through the main entrance situated at the side of the premises onto the High Street.

All conditions relating to dispersal included in the Premises Licence will be enforced and relevant staff and contracted service providers will be trained in these conditions.

Allocation of staff in the last 30 minutes prior to closing will be reviewed to ensure that the collecting of glasses and the clearing of other waste is prioritised. This will provide a message to customers that the premises is in the process of closing and encourages them to finish their drinks and prepare for departure.

We will make an announcement at the end of the night to encourage customers to disperse gradually and to leave the area quietly.

Where the cloakroom is in operation additional staff will be allocated to ensure people can collect their belongings as efficiently as possible as they are leaving the premises.

A Door Supervisor will be positioned at the entrance/exit to remind people to leave quietly and to prevent customers from re-entering the premises. The remaining Door Supervisors will be split between inside the venue and outside the venue to manage dispersal. Once the premises has been fully vacated, all Door Supervisors will be present outside the premises, wearing high-visibility vests, to ensure a swift dispersal of customers from the High Street. This will be achieved by encouraging use of local taxis, and encouraging customers to proceed to walk to their destination in a quiet and orderly manner.

We will ensure that adequate signage is available at the exit asking customers to leave quietly and not to congregate outside or in the local area. Door supervisors will direct customer's attention to these signs as they leave. Door supervisors will remove drinks and glass from customers as they leave to ensure no glass leave the premises.

The Office

Up until 2200hrs, entry and exit will be via the front doors using a video intercom system. Guests who have pre-booked will ring the bell and await a member of staff to let them in. The door shall only be operated by a member of staff.

A number of walk-in spaces may be made available where the reservations are not full. In these cases, the same process will be applied.

The capacity of The Office is limited to 30 although in reality, not more than 20 will be present at one time due to the number of tables/seats.

Customers who wish to smoke will be escorted out of the building and directed to the smoking area. Subject to planning, the rear door of the first floor may be used to access the smoking area. This will mitigate the risk of people congregating outside the premises.

DOOR SUPERVISORS (THE BANK ONLY)

The contracted service provided will be registered with the Security Industry Authority and will be employed by the premises based upon the risk assessment carried out in relation to the following factors:

Size of the venue
Expected attendance
Type of event taking place
Location of the premises
Time of year
Special occasion (New Year, Halloween, Local Festivals etc.)
Premises Licence Conditions

Door Supervisors will be tasked with:

Management of the Queue to Enter the Premises. Where a queue forms they will monitor to ensure the behaviour of those queuing is conducive with the entry policy. Any person who appears to be drunk or intoxicated will be removed from the queue prior to them reaching the front.

While monitoring the queue the Door Supervisor should remove alcohol from anyone consuming alcohol while queuing or if they are unwilling to give up their alcohol remove them from the queue and advise them they will be refused entry as a result.

The Door Supervisor should ask people to have their ID ready to show at the door, and have it readily available in preparation for the ID scanner.

Door Supervisors must seek to control the noise from any person queuing outside the premises in order to reduce the potential for noise to disturb people living and working in the local community. This is achieved by politely reminding customers that anyone not complying with the request will be refused entry to the premises.

Dispersal from the Premises. Once the premises is closed, the Door Supervisors shall assist with the dispersal of customers from the premises and subsequently the area. The purpose of an effective dispersal is to ensure that customers leave the area quickly, quietly and in an orderly manner.

The most effective approach to dispersal is to be friendly and helpful, understanding that one of the effects of alcohol is to inhibit the effective decision-making ability. What may seem obvious and logical to a sober person, may seem confusing and complicated to a person who has consumed alcohol.

Customers loitering may be doing so because they are unable to make a decision or easily access the

information they require; often they will disperse when they are given this information. Many customers will move on if they can be helped to achieve one of the following outcomes:

- How to get home?
- Where they can go next?
- Where they can get some food?

By providing this information it can encourage them to leave the immediate area more quickly.

Just because someone arrived using one form of transport, we shall not assume that transport option is still available to them or that they can remember immediately how they arrived. Give them options, and offer assistance.

Door Supervisors will be easily identifiable. The law requires Door Supervisors to display their SIA Licence, however the use of a clear uniform and high visibility jacket will provide greater awareness of their presence

Door supervisors can expediate the dispersal of customers with their actions both at closing time and throughout the night by:

- Controlling the level of intoxication of customers throughout the night and acting appropriately when people become intoxicated. Any customer who becomes too intoxicated to be served at the bar, shall be removed from the premises. This is not solely the responsibility of the Door Supervisors; bar staff should also monitor levels of intoxication and refuse service as necessary.
- Prevent re-entry 30 minutes prior to closing.
- Encourage customers to leave gradually at the end of the night; try and avoid large numbers of customers all leaving at the same time.
- Provide information about the transport options from the premises.
- Remove drinks and glasses and bottles from those leaving the premises
- Remind customers who are leaving to do so quietly and direct their attention to the signs displayed
- Ask customers not to assemble or loiter outside the premises once they have left; politely reminding those who do not comply that they may be refused entrance in the future if they fail to disperse.

OUTSIDE THE PREMISE

Whilst not a condition of the Premises Licence, it is important that Door Supervisors provide a highly visible presence on the High Street, providing reassurance to residents and controlling antisocial behaviour from customers. They have two key responsibilities:

- To monitor and control organised taxi ranks.
- To patrol and monitor the High Street to ensure that customers disperse effectively and do not contribute to anti-social behaviour in the local area. Door supervisors will have a detailed knowledge of all transport options in the area and provide directions for customers who may be loitering in the vicinity of the premises.

Door Supervisors will be easily identifiable by way of their uniform and a high visibility jacket / vest. They will have direct communication with the premises via a two-way radio and to the police with mobile phones programmed with the appropriate local emergency number.

SIGNAGE & LIGHTING

The following signs will be displayed at the premises:

- Signs highlighting the Entry Requirement of the Premises
- Signs requesting customers to Leave Quietly and Respect the Neighbours
- Signs to inform customers that drinks may not leave the premises at any time.
- Signs providing guidance on travel options at the end of the night.

These signs are to be displayed prominently at the entrance and exit from the premises.

Sound and Lighting (Internal). The premises will reduce the sound of the regulated entertainment 60 minutes prior to closing. The premises will turn on the lights 5 minutes before closing time.

Turning the music down is a clear indication to customers that the premises is in the process of closing and generally encourages customers to leave gradually over the following 60 minutes. There is a distinct advantage to customers leaving of their own free will as they are much more likely to leave and disperse, then if they are asked to do so.

Lighting (External). External lighting must be sufficient for customers to leave the premises safely. External lighting will be regularly reviewed to ensure it is not a cause of nuisance to neighbours. Both internal and external lighting will be regularly reviewed to ensure it does not impede the effectiveness of CCTV.

TRANSPORT

In order to facilitate the dispersal of customers from the premises, customers will be provided with information on the various means of transport available from the premises:

Taxi & Taxi Ranks. The premises shall display the number(s) of a local taxi company and the location of any taxi rank located in the proximity of the premises. The local taxi company whose numbers are displayed will be contacted to advise them of the location of the premises and informed of the appropriate collection point; they will be asked not to sound their horns on arrival, and not leave their engines running for lengthy periods of time.

Where a taxi has been called for a customer, those persons will be asked to wait inside for their taxi to arrive, whilst the premises is in operation.

Door Supervisors will be aware of customers venturing into the street / road as they leave the premises and control this in order to promote Public Safety and prevent the potential for accidents and injuries.

SMOKING AREAS

The premises operate a controlled smoking area at the rear of the building, accessible via the main entrance at the side of the premises.

The maximum number of customers permitted in the smoking area at any one time is restricted to 20. The number of people using the smoking area will be controlled by a Door Supervisor to ensure that the maximum number is not exceeded at any time.

The smoking area is specifically for smokers and no drinks, glasses or bottles are permitted in this area. Once customers have finished smoking they should be directed back inside the premises to reduce the noise generated outside the premises.

The smoking area will be closed 30 minutes prior to the closure of the premises.

BOTTLES, GLASSES & LITTER

The premises will maintain the area immediately to the front of the premises, ensuring at the end of

each night that any litter and cigarette butts are removed.

No glasses, bottles or other drinks are permitted to leave the premises and it is the responsibility of the Door Supervisor to ensure this rule is enforced. This includes preventing such items being taken into the smoking area or away from the premises at the end of the night.

It may be the case that glass bottles and glasses are brought to the area from other premises and left in the vicinity or at the front of the premises. It is the responsibility of the Door Supervisor to ensure none of these items enter the premises or the smoking area.

Despite these items not originating from the premises, it is the responsibility of staff to clear them on a regular basis and to check at the end of the night that no such items remain to the front of the premises.

Effective house-keeping of this nature reduces the chances of glasses and bottles breaking or causing potential accidents. Consideration should also be given that such litter causes a nuisance to neighbours and while much of this may not originate from the premises an effort should be made to clear such litter as is reasonable by way of being a good neighbour.

We will place signs at the exits reminding customers that drinks may not be removed from the premises or be taken into the smoking area.

We will use only plastic or polycarbonate drinking vessels after midnight.

Prior to closing the premises we will check that all litter to the front of the premises has been cleared.

Sweeping outside the premises at the end of the session clears smaller rubbish and may assist in getting customers to move away from the premises.

CLOAKROOM & LOST PROPERTY

Customers shall be reminded by way of notices and announcements that collecting items left in the cloakroom prior to the end of the night may allow them to avoid queues at the end of the night. This in turn will lead to some people dispersing in a more orderly way and being less frustrated if they leave having had to queue for a period of time to retrieve their coats and bags.

Additional staff will be allocated to the cloakroom as appropriate at the end of the session to reduce waiting times.

Any possessions that are found left behind at the end of an event will be held for a period of three months unless claimed by their owner. At this time they will be donated to local charities and no claim can be made against the company. Notices to this effect will be displayed at the premises.

'SOFT CLOSURE' - MUSIC & ENTERTAINMENT

A 'soft closure' is in place at the premises. This is designed to close the premises slowly and thus to encourage a more even dispersal rather than everyone being asked to leave at the same time. This in turn seeks to minimise the potential for noise and anti-social behaviour which can occur when larger numbers of people leave a venue at the same time.

The Music volume will be turned down at midnight to a level agreed with Environmental Health, and furthermore 60 minutes prior to the premises closing. The music will be turned off at closing time. This stepped approach advises customers that the premises is closing and also allows them to finish their drinks in a quieter environment; this in turn will reduce the noise customers make when they leave. Customers who leave a loud premises will naturally talk more loudly once they leave, thus the potential for nuisance is greater.

Customers will be notified by announcement of 'Last Orders' giving the 10 minutes to purchase a last drink if they wish to do so. 'Time' will then be announced when the bar closes.

Once 'Time' has been announced the smoking area will be closed, people still smoking should be allowed to finish their cigarette, but no further people should be admitted to the area.

When 'time' has been called, staff cleaning and collecting glasses will start politely asking people to finish their drinks. Doing this is a polite individual manner, rather than shouting at the whole bar, is likely to have a more positive effect.

When the music has been turned off and the lighting turned on, customers should be asked to leave the premises. All customers should vacate the premises within 20 minutes of 'time'.